Education, Children and Families Committee

10:00, Tuesday, 8 October 2019

Statutory Consultations – Kirkliston and Queensferry

Executive/routine
Wards
Council Commitments

1. Recommendations

- 1.1 The Education, Children and Families Committee is asked to:
 - 1.1.1 Approve that delegated authority be given to the Executive Director of Communities and Families to finalise and publish the draft statutory consultation paper in Appendix 1 proposing the establishment of an annex to Kirkliston Primary School, incorporating any changes agreed by this Committee:
 - 1.1.2 Approve that delegated authority be given to the Executive Director of Communities and Families to finalise and publish the draft statutory consultation paper in Appendix 2 proposing to realign the catchment areas of Queensferry Primary School and Echline Primary School, incorporating any changes agreed by this Committee;
 - 1.1.3 Note that the statutory consultation to allow the establishment of a new primary school at Builyeon Road in Queensferry will be brought forward once a masterplan for the development has been agreed;

Alistair Gaw

Executive Director for Communities and Families

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Report

Statutory Consultations – Kirkliston and Queensferry

2. Executive Summary

- 2.1 A report approved by the Education, Children and Families Committee in May 2019 on "<u>Future Statutory Consultation Requirements</u>" proposed that draft statutory consultation papers be returned to Committee in October ahead of publication. These consultations were to address the future of primary and secondary provision in Kirkliston and to establish a new primary school as part of the Builyeon Road development in Queensferry.
- 2.2 Following informal consultation the proposed scope of these consultations has changed and Committee approval is sought, in both cases, to progress with a first phase of consultation work. This report includes draft consultation papers for both of these proposals and seeks Committee approval to finalise these papers ahead of publication and the commencement of statutory consultation processes.

3. Background

3.1 Background information can be found in the "<u>Future Statutory Consultation</u> Requirements" and "<u>The Growing City, School Roll Projections and Future Accommodation Requirements</u>" reports considered by the Education Children and Families Committee in May 2019 and December 2018 respectively.

4. Main report

Kirkliston

Consultation Paper

4.1 Kirkliston Primary School was extended to a 19 class capacity in August 2017. In 2018/19 the P1 intake was 107 pupils and the class organisation was 21 classes. A temporary four classroom extension to the school was delivered in August 2019. The school is now using the leisure centre one day a week for PE to reduce pressure on its gym/dining hall. The P1 intake for 2019/20 is 99 pupils and the school is operating with 22 classes.

4.2 The draft statutory consultation paper attached as Appendix 1 sets out further the context in which the consultation is proposed and provides details of the proposal in full.

The key points are summarised below:

- New housing has driven up the Kirkliston Primary School roll with 804 properties delivered since 2010/11.
- The number of houses being completed has fallen each year since
 2012/13 and no significant approved sites remain to be developed as yet.
- The Council's annual school roll projections continue to show that Kirkliston Primary School's roll will grow beyond 1,000 pupils. However, as these are based on rolling forward historic patterns of growth there are concerns that for Kirkliston they may be overestimating the peak roll.
- In 2018 the birth rate in Kirkliston dropped the first significant drop since 2010. While still high, the P1 intake in 2019 also dropped for the first time in 4 years.
- The closing gap between P1 intakes and births 5 years prior reflects a reduction in the number of people moving into the area and may be a sign that the P1 intake has reached a peak.
- Using analysis of the existing roll and P1 projections based on the relationship between births and P1 intakes suggests that the school will require capacity for 24 classes in August 2022 and 25 classes in August 2023.
- It is unclear whether a requirement for 25 classes is likely to be sustained in the long-term. The annual school roll projections suggest at least 28 classes will be required. However, the fall in the birth rate in 2018 and the closing gap between the birth rate and the P1 intake 5 years later begins to support the idea that it will not be sustained. However, there is insufficient evidence to support this conclusively.
- A flexible approach is required to avoid the potential for over-provision in future years. Accordingly, it is proposed that P1 and P2 classes could be relocated if required to the Leisure Centre site alongside the proposed new early years facility and that the requirement for temporary units to remain on the main school site be monitored. There also remains the option to add a further 4 temporary units as a first floor above the existing units.
- The feedback received through the informal consultation process suggested a preference for extending Kirkliston Primary School on the Leisure Centre site rather than considering an additional primary school.
- 4.3 The views expressed at the public consultation meeting showed that a new and separate primary school within Kirkliston was the least preferred option over concerns of dividing the community, and therefore this should be

considered only if necessary. The proposals set out in the consultation paper do not directly impact on secondary school provision for pupils from Kirkliston. Pupils from Kirkliston will continue to attend Queensferry High School and there are no changes to catchment boundaries or transfer arrangements proposed as part of this paper.

Secondary School Provision

- 4.4 At the December 2017 meeting of the Education, Children and Families Committee it was agreed that it was not possible to rule out the feasibility of Kirkliston supporting a new high school in its own right. In June 2018 the Committee requested that Officers continue to negotiate with landowners in relation to a site for secondary provision in Kirkliston.
- 4.5 Linked to this consideration is the issue of whether Kirkliston will grow in the future if further land is released for housing development. While there are no current approved further housing developments, there is also interest from local developers to expand the village, most recently made public through a consultation event from one developer, for 2000 homes. This is not in the development plan and is a matter for the planning department. Education officers remain aware of these.
- 4.6 Work to develop options for secondary education for children in Kirkliston will continue and will be the subject of a separate statutory consultation process at the appropriate time.

Queensferry

- 4.7 Significant new housing development is proposed within South Queensferry. It is estimated that new housing could generate around 400 additional primary school pupils within the area.
- 4.8 Existing primary schools in the area are expected to face increasing accommodation pressures as the proposed housing is built and demand for places rises. School roll projections show that the number of pupils in the area is expected to rise above what can be accommodated within current schools.
- 4.9 Accordingly, the LDP Education Infrastructure Appraisal (August 2018) has determined that a new primary school is required in the local area and a 14 class primary school and an 80 place nursery within the 'Builyeon Road' housing development site is proposed.
- 4.10 Prior to the delivery of an additional primary school within the Builyeon Road development it is necessary to progress a statutory consultation to realign the catchment areas of Queensferry Primary School and Echline Primary school to alleviate future accommodation pressures at Queensferry Primary School arising from the Scotstoun development which is further progressed with construction now on site.

4.11 The draft statutory consultation paper attached as Appendix 2 sets out further the context in which the consultation is proposed and provides details of the proposal in full.

The key points are summarised below:

- There is uncertainty about when the new housing at 'Builyeon Road' will come forward and therefore when the new primary school could be delivered.
- The Council is minded to grant planning permission for housing development on the 'Builyeon Road' site, subject to a legal agreement being agreed.
- The legal agreement attached to the planning permission will make provisions for the Council to take ownership of a 2-hectare site within the development for the delivery of the new primary school. However, a detailed masterplan is still to be agreed.
- The masterplan will confirm the location and boundary of the school site and set out how the development will be linked to the wider community by identifying improvements to pedestrian and cycle routes.
- Informal consultation with Head Teachers, school representatives, local elected members and the wider communities was carried out in May and June 2019, and August and September 2019.
- A potential catchment area for a new primary school formed part of the consultation. The informal consultation also considered moving existing homes from the catchment area of Queensferry Primary School to Echline Primary School to free up space at Queensferry Primary School for pupils generated by the first phases of the 'South Scotstoun' housing development, as well new housing that could be delivered at Ferrymuir Gait.
- As work has started on the delivery of new housing at South Scotstoun the proposed realignment of the catchment boundary between Queensferry Primary School and Echline Primary School is being brought forward as a stand-alone consultation in order that there will be spaces available at Queensferry Primary school for pupils from the early phases of the 'South Scotstoun' housing development.
- The proposals in the consultation paper would realign existing catchment boundaries so that the area around Cluffet, Cluffet Brae, Farquhar Terrace, Forth Place, Inchgarvie Park, Society Road, Walker Drive and Port Edgar becomes part of the catchment area of Echline Primary School rather than Queensferry Primary School;
- The catchment change would be implemented in November 2020 in time for the P1 registration process for the start of the August 2021 school year;

 In the longer term a further statutory consultation will be required to establish a new primary school within the 'Builyeon Road' housing site and this will be brought forward in due course.

5. Next Steps

- 5.1 Should Committee approve the publication of these draft consultation papers, these papers will be finalised (incorporating any amendments agreed by Committee) and published at the start of a statutory consultation period beginning on Monday 28 October 2019 and running until Monday 9 December 2019. An Outcomes report making recommendations following the conclusion of the statutory consultation process would be returned to full Council in April 2020.
- 5.2 Further work to develop secondary options for Kirkliston and bring forward a statutory consultation will be undertaken.

6. Financial impact

6.1 Any new infrastructure project which requires to be delivered as a result of a statutory consultation requires a full business case to be approved by the Asset Management Board before being considered by the Council as part of an appropriate budget setting process. The capital construction costs for the new infrastructure are set out in the consultation paper. Any future revenue implications for the Council would require to be fully outlined in the business case.

7. Stakeholder/Community Impact

7.1 All statutory consultations will be conducted in line with the procedures set out in the Schools (Consultation) (Scotland) Act 2010 as amended by the Children and Young People (Scotland) Act 2014.

8. Background reading/external references

- 8.1 <u>Education, Children and Families Committee, 18 December 2018: "The Growing City, School Roll Projections and Future Accommodation Requirements"</u>
- 8.2 Education, Children and Families Committee, 21 May 2019: "Future Statutory Consultation Requirements"

9. Appendices

- 9.1 **Appendix 1** Draft consultation paper: Proposal to Establish an Annex to Kirkliston Primary School
- 9.2 **Appendix 2** Draft consultation paper: Proposal to Realign the Catchment Areas of Queensferry Primary School and Echline Primary School



Proposal to Establish an Annex of Kirkliston Primary School at Kirkliston Leisure Centre

Affecting Kirkliston Primary School

This consultation paper is divided into the following sections:

- 1. Introduction
- 2. Background and Context
- 3. Roll Projections, Catchment Data and Capacity Analysis
- 4. Details of Proposal
- 5. Educational Benefits
- 6. Financial Considerations
- 7. Consultation Process

Appendices

- Map showing location of Kirkliston Primary School and Kirkliston Leisure Centre
- 2. List of Affected Addresses
- 3. Response Questionnaire

1 Introduction

- 1.1 This paper proposes that an annex of Kirkliston Primary School should be established on the Kirkliston Leisure Centre site. Appendix 1 shows the location of the existing school and the proposed location for the annex.
- 1.2 The annex would accommodate all of Kirkliston Primary School's P1 classes with the option to expand to accommodate all P2 classes in the future if that proves necessary. The new annex would be located alongside a new early learning and childcare (ELC) setting for 0-5 year olds. The new ELC setting is not subject to this statutory consultation and will be constructed regardless of the outcome of this consultation.
- 1.3 There are no changes to existing primary or secondary school catchment areas proposed as part of this consultation.
- 1.4 This consultation paper sets out the rationale for, and implications of, the proposal which will increase the capacity of Kirkliston Primary School and address primary school accommodation pressures from the expansion of the village. The paper also sets out the consultation process and the means and timescales for making representations.
- 1.5 This consultation paper does not identify or propose a solution to projected future secondary level accommodation pressures affecting pupils from Kirkliston. It is currently projected that a solution at secondary level will be required by 2024 and this will be the subject of a separate consultation process. The paper to the Education, Children and Families Committee on 8 October 2019 explains why this matter will be considered separately at a later date.
- 1.6 If the proposal in this paper were to be approved, the annex could open in August 2022 subject to obtaining necessary consents.
- 1.7 While it is not explicitly set out as an option in this paper, should the proposal in this paper not be approved, the status quo would be maintained. This would mean the expansion of the school on its existing site through the provision of temporary units according to demand.
- 1.8 All residential properties within Kirkliston Primary School's catchment boundaries are affected by this proposal. A full list of affected addresses is provided in Appendix 2. Comments on the proposal should be submitted by no later than close of business on Monday 9 December 2019. A questionnaire has been prepared which respondents are encouraged to use to provide comments, details are included in Appendix 3. The questionnaire can be completed online via the Council website www.edinburgh.gov.uk/kirklistonannex. Responses can also be submitted by email or post to the addresses set out in Section 7 of this paper.

1.9 A public meeting in relation to these proposals will be held as follows, further details of which are provided in section 11:

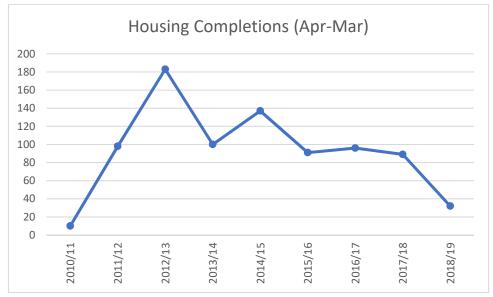
Venue	Date	Time
Kirkliston Primary School	[TBC]	18:30 – 20:30

2 Background and Context

The Growth of Kirkliston Village

- 2.1 In the last decade Kirkliston has experienced a period of plan led housing growth. The Adopted Rural West Local Plan (2006) and the Adopted Edinburgh Local Development Plan (2016) allocated strategic housing proposals on land to the north and east of Kirkliston and on the former distillery site to the south.
- 2.2 Total, cumulative, completions of housing units up to March 2018 were 804 with a further 32 expected to be completed over the 2018/19 period. In addition, planning permission for up to 100 units at Wellflats (17/04571/PPP) is expected to be granted once the legal agreement is concluded. It is assumed around 50 units can be delivered from a site in one year. Figure 1 (below) shows how the number of housing completions each year in the Kirkliston Primary School catchment area has fallen since 2012. No further plan led housing development in or around Kirkliston is known or expected at this time.

Figure 1: Housing Completions in Kirkliston Primary Catchment Area 2010/11 - 2018/19



2.3 A second Local Development Plan (known as City Plan 2030) will be the subject of public consultations in the first quarter of 2020 but is not scheduled to be adopted as a strategy until 2022. As it is this document that sets out the policies and proposals governing the types and locations of new development in

Edinburgh up to 2030, it is unclear whether significant new housing developments in and around Kirkliston will be supported in future years.

Primary School Provision in Kirkliston

- 2.4 Kirkliston Primary School opened in 1974. The growth of the village made it necessary for additional education infrastructure to be provided. The Education, Children and Families Committee agreed on 30 October 2007 that, contrary to development brief in the local plan for Kirkliston, the existing primary school should be extended as opposed to establishing a new single stream primary school in the village. This was because it was considered that a new primary school would divide the community and the preferred option was to extend the existing school which would lead to greater social cohesion.
- 2.5 Accordingly, Kirkliston Primary School was extended to 19 classes in August 2017. However, in 2018/19 the P1 intake was 107 pupils and the school accommodated 21 classes. A temporary four classroom extension to the school was delivered in August 2019. This temporary extension is designed so that it may also be extended by a further 4 classrooms should this ultimately become necessary.

Informal Consultation

- 2.6 On 8 October 2019 the Education, Children and Families Committee agreed that proposals to establish a permanent annex of Kirkliston Primary School should be progressed to a statutory consultation.
- 2.7 Informal consultation was carried out between March 2018 and June 2019 as part of the wider Schools Review consultation. This took the form of public meetings and workshops with the community and a short term working group with school management, parent council representatives and Community Council representatives.
- 2.8 The informal process highlighted the difficulties separating the future of primary school provision in Kirkliston from potential solutions to the accommodation pressures at secondary level. A public workshop event in Kirkliston in March 2018 focused on secondary provision for Kirkliston led to a number of potential sites around Kirkliston being suggested as suitable for a new secondary school.
- 2.9 The suggestion of a new secondary school in or around Kirkliston raised questions about what this might mean for expansion of primary education and prompted discussions about whether a second primary school in the village rather than an extension of the existing school would be preferable. It also raised questions about what expansion of education provision in the village would mean for housing development around Kirkliston.
- 2.10 However, in June 2019 a meeting of the short-term working group considered these issues in detail and concluded that the appropriate strategic approach would be as follows:
 - Kirkliston Primary School should be extended to address pressures from its existing catchment population only;

- <u>If</u> there is to be new housing development around Kirkliston, this should be served by a new primary school with a catchment area that does not affect existing Kirkliston addresses;
- Expansion of Kirkliston Primary School should be the relocation of early stage classes to a new facility on the Kirkliston Leisure Centre site to take pressure off hall and other supporting spaces on the main school site and build stronger links with Early Years provision;
- <u>If</u> there is to be a new secondary school in or around Kirkliston this should be in the areas to the north or north west of the village.
- 2.11 The provision of a new secondary school; the growth of the village beyond that which already has approval to proceed and the potential for a new primary school are all beyond the scope of this consultation which focuses solely on addressing accommodation pressures at primary level within the existing catchment area. Accordingly, this consultation paper respects the findings of the informal consultation proposal by formally proposing the establishment of a P1 annex of Kirkliston Primary School on the Kirkliston Leisure Centre site which could be extended at a future stage to include P2 pupils if this proves necessary.

3 Roll Projections, Catchment Data and Capacity Analysis

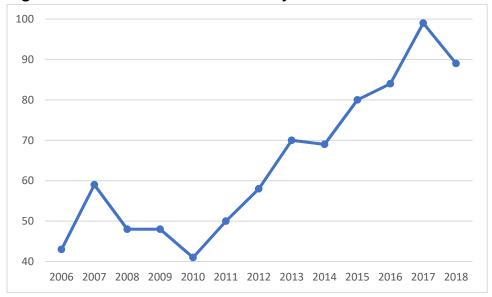
3.1 Following its expansion in August 2019, Kirkliston Primary School has a capacity of 693 pupils. In December 2018 the Council's annual primary school roll projections indicated a requirement for further primary school capacity in Kirkliston showing that the school roll would continue to rise, reaching a peak in 2027.

Table 1: School Roll Projections for Kirkliston Primary School

Year	2020	2021	2022	2023	2024	2025	2026	2027	2028
Roll	720	784	867	920	964	998	1021	1026	1021

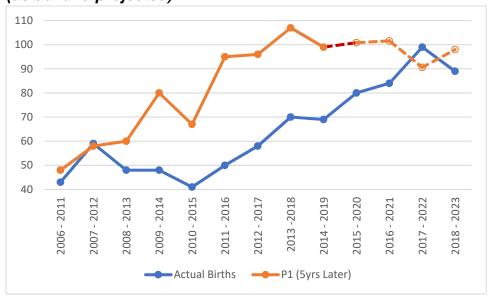
- 3.2 However, as the Council's annual roll projections are based on rolling forward historic birth and catchment data there is a concern that the projections for Kirkliston are rolling forward a pattern of growth that is unlikely to be sustained.
- 3.3 Figure 2 (below) illustrates that while the birth rate across the city have been falling since 2012, in Kirkliston the delivery of new housing each year has caused the birth rate to continue to rise. However, in 2018 the birth rate in Kirkliston experienced its first significant fall in 10 years. It is too early to determine whether this is an isolated occurrence or the start of a stabilizing of growth in the village but when considered against the steady fall in the number of housing completions since 2012 (see Figure 1, p3) it does suggest support for the view that growth may now begin to slow.

Figure 2: Births in Kirkliston Primary School's catchment area 2006-2018



3.4 Figure 3 (below) shows the gap between catchment births and the number of P1 pupils at Kirkliston Primary School 5 years later. It shows that proportionally the gap between the number of pupils born in 2009, 2010 and 2011 and the number of P1 pupils registered at Kirkliston Primary School in 2014, 2015 and 2016 grew. It is assumed that this gap is attributable to pupils not born in the Kirkliston catchment area moving into new housing. The high number of completions (see Figure 1, p3) between 2011 and 2014 support this assumption.

Figure 3: Births since 2006 vs corresponding KPS P1 intake 5 years later (actual and projected)



- 3.5 However, Figure 3 also shows that in each of the last 3 years P1 intakes (2017, 2018 and 2019) the gap between these intakes and births from 5 years prior (2012, 2013 and 2014) has proportionally reduced. It is assumed that this is attributable to a significant fall in the number of housing completions after 2014.
- 3.6 If the rate of reduction in the gap between births and P1 pupils 5 years later is projected forward, it suggests that in the next 3 years the gap will disappear. This is because growth from housing development would be captured in the

birth rate (i.e. a far higher proportion of new P1 pupils in future years would have been born in Kirkliston rather than moving into the area after their birth). This would mean that the number of births recorded in Kirkliston in 2018 and beyond would be a more reliable indicator of the number of P1 pupils likely in future years. It would also mean that the P1 intake of 107 pupils experienced by the school in 2018 may have been a peak.

- 3.7 However, Figure 3 shows that the projected P1 for 2020 and 2021 may marginally exceed 100 pupils. As the school already has two year groups exceeding 100 pupils these projections would mean a requirement for a school with capacity for 24 classes in August 2022 and 25 classes in August 2023. With the delivery of the new temporary classrooms in August 2019, Kirkliston Primary School currently has capacity for 23 classes.
- 3.8 It is unclear whether a requirement for 25 classes is likely to be sustained in the long-term. The fall in the birth rate in 2018 and the closing gap between the birth rate and the P1 intake 5 years later begins to support the idea that it will not be sustained. However, there is insufficient evidence to support this conclusively and revised projections published in December 2019 and based on the Council's standard projection methodology are likely to continue to show significant growth well beyond 25 classes. Accordingly, while more classrooms appear to be a likely requirement in the next 5 years, a flexible approach is required to avoid the potential for over-provision in future years.
- 3.9 To provide this flexibility, this consultation paper proposes that, in principle, all of Kirkliston Primary School's P1 and P2 pupils could be accommodated at the Leisure Centre site and that the necessary accommodation would be constructed on a phased basis with P1 classes moving to the site with the nursery in phase 1 and P2 classes moving in a second phase should this prove to be necessary in the long-term.

4 Details of Proposal

- 4.1 It is proposed to permanently increase the capacity of Kirkliston Primary School from 19 classes to 23 classes by establishing a permanent annexe of Kirkliston Primary School on the Kirkliston Leisure Centre site. The annex would initially only accommodate P1 pupils along with a new early learning and childcare facility. The new P1 classrooms would be built with an expansion strategy to allow P2 pupils to also move to the Leisure Centre site at a future stage, extending the school's overall capacity to 28 classes.
- 4.2 The existing temporary units on the Kirkliston Primary School site would be kept on the main school site to temporarily increase the capacity of the school to 27 classes until the long-term accommodation requirements of the school can more accurately be assessed.
- 4.3 This proposal makes no changes to the existing primary or secondary school catchment areas.

- 4.4 The new annex could open in August 2022 at the earliest, subject to obtaining the necessary consents.
- 4.5 The leisure centre is located 500m to the north-west of the existing primary school site and is within walking distance of the existing primary school. There is an existing pedestrian crossing on Stirling Road.
- 4.6 Since August 2019 the school has used the sports facilities in the leisure centre to provide P.E. one day a week.
- 4.7 The proposed building will be designed to be delivered in three phases. The first phase will provide a new early learning and childcare facility. The second phase will provide new classrooms that support and encourage active, play based, learning for up to 120 P1 pupils. The requirement for a third phase providing accommodation for 120 P2 pupils will be monitored. The annex will have its own dining area and servery and offices for school management and support staff. It is expected the school will continue to use the leisure centre and the main school building for P.E. and assembly.
- 4.8 It is expected that a member of the school management team would be based at the annex along with additional teaching, support and administration staff.

 Implications for Secondary Provision
- 4.9 The proposals set out in this paper do not directly impact on secondary school provision for pupils from Kirkliston. Pupils from Kirkliston will continue to attend Queensferry High School and there are no changes to catchment boundaries or transfer arrangements proposed as part of this paper.
- 4.10 Work to develop options for secondary education for children in Kirkliston will continue and will be the subject of a separate statutory consultation process at the appropriate time.

5 Educational Benefits

- 5.1 The principal educational advantage of the proposal is that it addresses future accommodation pressure at Kirkliston Primary School and will enable the Council to continue to provide catchment school places for catchment children.
- 5.2 The existing community will continue to be served by one school and will avoid the requirement to split the community by establishing a new school and its corresponding catchment area.
- 5.3 P1 and potentially P2 pupils in the new annex will experience a modern, state-of-the-art learning environment designed to support active, play based, learning. The new environment will promote creative and engaging teaching approaches and offer facilities that will encourage health and wellbeing, participation in sport, and outdoor learning. The provision of nursery accommodation on the site will allow for a seamless progression in learning from nursery to P1.

- 5.4 The proposal will also reduce pressure on the main school site, including core facilities and outdoor space, and will offer an outdoor environment that supports and encourages outdoor learning.
- 5.5 Relocating P1 pupil to the proposed annex will be less overwhelming for them than the alternative which would be to expand and accommodate nearly 700 pupils more on a single site.
- 5.6 The principal educational disadvantage of the proposal is the school is split over two sites. This means that opportunities to make new P1 pupils and staff feel like they are part of the whole school will have to be carefully planned and managed.
- 5.7 The relocation of the P2 pupils to the new annexe would mean that the First Level of the Curriculum for Excellence (P2 and P3) was split.

6 Financial Considerations

Capital

- 6.1 The new nursery to be constructed on the Kirkliston Leisure Centre site is fully funded from the Early Years 1140 expansion grant from the Scottish Government. Currently £2.526m from within the grant is allocated to this project.
- 6.2 The proposal within this paper for new classrooms on the Leisure Centre site is currently unfunded. A budget for the P1 phase and, if necessary, the P2 phase of this building would have to be established through the Council's budget setting processes.
- 6.3 The P1 and, if required, P2 phases would share some facilities with the new nursery. This could include the staffroom, staff toilets, entrance areas, etc. The implications for the size of these 'core' spaces in the initial build are yet to be determined but are likely to require that the budget for the new nursery be extended to reflect the larger floor area required.
- 6.4 The additional classrooms required with the P1 phase would also include General Purpose space, tutorial rooms, toilets, cloakroom space and a dining space. There would also be a requirement to create a secure playground area. Initial estimates suggest this full development would cost £2.04m.
- 6.5 A second phase to provide accommodation for P2 pupils on the Leisure Centre site would cost an estimated £1.75m and would include additional General purpose space, tutorial space, toilets and cloakroom space.
- 6.6 Funding would also be required to make more minor adaptations to the existing Leisure Centre building to better facilitate its use by the classes on site for PE.

Revenue

6.7 Taking account of rates, utility charges, cleaning and janitorial services as well as repairs and maintenance it is estimated that the P1 phase would result in running costs of £42,000 per annum and the P2 phase would result in additional running costs of £39,000.

7 Consultation Process

- 7.1 The Schools (Consultation) (Scotland) Act 2010, as amended by the Children and Young People (Scotland) Act 2014, sets out the statutory consultation requirements for:
 - The establishment of a new school;
 - The relocation of a stage of education;
 - Changes to existing admission arrangements (such as catchment change);
 and
 - The closure of a stage of education.
- 7.2 The prescribed consultees vary for each of the above. Although a closure is not proposed, the requirements for a closure encompass all the necessary consultees and it is this process that will be followed to ensure full compliance with all the requirements of the Act. Accordingly, consultees will be as follows (where relevant):
 - the Parent Council of any affected school;
 - the parents of the pupils at any affected school;
 - the parents of any children expected to attend any affected school within two years of the date of publication of the proposal paper;
 - the pupils at any affected school (in so far as the education authority considers them to be of a suitable age and maturity);
 - the staff (teaching and other) at any affected school;
 - any trade union which appears to the education authority to be representative of the staff (teaching and other) at any affected school;
 - the community councils (if any);
 - the Roman Catholic Church;
 - any other education authority that the education authority considers relevant;
 - any other users of any affected school that the education authority considers relevant.
- 7.3 The extent of the consultation with pupils and the appropriate means of engaging with them will be discussed in detail with the school's management team.
- 7.4 The consultation period will run for a six week period from Monday 28 October 2019 to Monday 9 December 2019 and the paper will be made available

electronically and in paper format and copies will be available for inspection at the Council Offices at Waverley Court, Kirkliston Library and Kirkliston Primary School.

7.5 A public meeting will be held in respect of the proposal at Kirkliston Primary School which will give interested parties a more formal opportunity to express their views. Representatives of the Council will be present at the meeting to outline the proposals, assist discussions and answer questions. A record of the public meeting will be taken by the Council.

Venue	Date	Time
Kirkliston Primary School	TBC	18:30 – 20:30

- 7.6 All comments received will be recorded and represented in the final report regarding the outcomes of the consultation, along with the Council's response to those comments. Individual responses will not be provided to submissions made during the consultation.
- 7.7 The Council website will contain information on the consultation and this will be updated as necessary www.edinburgh.gov.uk/kirklistonannex.
- 7.8 Respondents are encouraged to use the response questionnaire which has been produced and is provided in Appendix 6. The response questionnaire can be completed online at www.edinburgh.gov.uk/kirklistonannex. Responses can also be e-mailed directly to kirklistonannex@edinburgh.gov.uk or posted to the following address:

Alistair Gaw

Executive Director of Communities and Families

City of Edinburgh Council

Council Headquarters

Waverley Court

Level 1:2

4 East Market Street

Edinburgh EH8 8BG

- 7.9 All responses, whether by letter, e-mail or using the online questionnaire should be received by no later than close of business on Monday 9 December 2019.
- 7.10 Once the public consultation phase finishes, details of the representations received will be issued to Education Scotland for their consideration of the educational effects of the proposals. Education Scotland will issue a report on their findings which will be included in the final Council report on the consultation.
- 7.11 Following the conclusion of the consultation period and after consideration of the representations received and the views of Education Scotland on the

educational benefits of the proposal, a report on the Outcomes of the Consultation will be presented to the Council for consideration. The report will be made publicly available and notification will be given to those individuals or groups that have made representations during the consultation period. The report will include a summary of written representations received during the consultation period and representations made at the public meeting along with the Council response to representations made and also to any issues raised by Education Scotland.

7.12 It is anticipated that the consultation report, setting out recommendations, will be presented to a Meeting of the Council in April 2020. The report will be published three weeks in advance of the Council meeting.

APPENDIX 1 – Map showing location of Kirkliston Primary School and Kirkliston Leisure Centre (To follow)

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APPENDIX 2 – List of Affected Addresses

The addresses listed below are properties which were registered with the Council as at November 2018 and will be directly affected by the proposals. For confirmation of which catchment area will apply to properties not listed below please refer to the proposed catchment area maps in Appendix 1 or email kirklistonannex@edinburgh.gov.uk or call 0131 529 3478.

APPENDIX 3 – Response Questionnaire

Statutory Consultation on the proposal to establish a new annex to Kirkliston Primary School.

Introduction

The accommodation at Kirkliston Primary School is under pressure from rising rolls in the area. Projections indicate additional accommodation is required to support the rising roll. Informal consultation has reinforced the community's view that a new primary school is not supported because it would divide the community. Accordingly, it is proposed to establish an annex of the primary school on the leisure centre site, some 500 metres from the school, which will accommodate P1 and potentially P2 pupils along with a new early learning and childcare facility. The proposal does not propose any changes to the existing primary or secondary school catchment areas.

The full details of the proposal are available in the statutory consultation paper which you should read before completing this questionnaire. The statutory consultation paper is available online at www.edinburgh.gov.uk/kirklistonannex and copies are available in the affected school and local library.

Why we are consulting?

The Council has a legal obligation to carry out a statutory consultation under the Schools (Consultation) (Scotland) Act 2010 as amended by the Children and Young People (Scotland) Act 2014. The proposal put forward will have implications for families and we want to hear the views of anyone affected. All comments made during the statutory consultation period will be recorded and represented in a final report anticipated to be considered by Council in April 2020.

This questionnaire should be completed and returned by no later than 5pm on Monday 9 December 2019. All personal information in the questionnaire is for internal use only and will not be made public however the responses to questions 6 and 7 may be reflected either in whole, or in part, in the report to Council but on an anonymised basis. The questionnaire can be completed online at the following link www.edinburgh.gov.uk/kirklistonannex or can be completed in the following pages and returned to the following address:

Alastair Gaw

Executive Director of Communities and Families

City of Edinburgh Council

Council Headquarters

Waverley Court

Level 1:2, 4 East Market Street

Edinburgh EH8 8BG

Responses can also be made in writing to the address above or by e-mail to the following address <u>kirklistonannex@edinburgh.gov.uk</u>.

Questi	ion 1	
What is	s your name?	
Name		_
		J
Questi	ion 2	
What is	s your email address? (Optional)	
Email		$\overline{}$
		ノ
Questi	ion 3	
What is	s your postcode?	
Postco	ode	$\overline{}$
		ノ
Questi		
	s your main interest in the consultation?	
Please	e select (tick) all items that apply:	
\bigcirc	Parent/Carer of school child	
\bigcirc	Parent/Carer of school child with younger sibling/s	
\bigcirc	Parent/Carer of pre-school child	
\bigcirc	School Staff	
\bigcirc	Pupil	

C Local resident	
Local organisation	
Other	
If you are answering on behalf of an	organisation, or for other reasons, please explain below.
Question 5	
Do you have a child or children in a	nursery or school at the moment?
Please select (tick) only one item.	
O Yes	○ No
If yes, please tell us the name(s) of	their school or nursery classes.
◯ Kirkliston Primary School	○ Kirkliston Primary School <u>Nursery Class</u>
Leaps and Bounds (Kirkliston)	Nippers Nursery (Kirkliston)
Orchard Nursery (Kirkliston)	Other (please specify below)
Question 6	
Do you support the proposal as deta	ailed in the statutory consultation paper?
Please select (tick) only one item.	
○ Yes	○ No
If you do not support the proposal, p	blease give your reasons below:

Question 7	
Do you have any other comments or suggestions?	

Comments or suggestions can also be emailed to <u>kirklistonannex@edinburgh.gov.uk</u>.



ترجى كالمنحاضر আনস্পের সংঙ্গ <mark>অনুবাদ করব</mark> MOŻEMY PRZETŁUMACZYĆ 很樂意翻譯

You can get this document on tape, in Braille, large print and various

computer formats if you ask us. We can also give information on community language translations. Please contact kirklistonannex@edinburgh.gov.uk.

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Appendix 2 • EDINBVRGH • THE CITY OF EDINBURGH COUNCIL

Proposal to Realign the Catchment Areas of Queensferry Primary School and Echline Primary School

Affecting Queensferry Primary School and Echline Primary School

This consultation paper is divided into the following sections:

- 1. Introduction
- 2. Background and Context
- 3. Roll Projections, Catchment Data and Capacity Analysis
- 4. Details of Proposal
- 5. Rational for Change
- 6. Educational Benefits
- 7. Financial Considerations
- 8. Consultation Process

Appendices

- 1. Current Primary School Catchment Areas
- 2. Proposed Primary School Catchment Areas
- 3. List of Affected Addresses
- 4. Travel Routes and Distances
- 5. Response Questionnaire
- 6. Attainment Information

1 Introduction

- 1.1 This paper proposes realigning the catchment area of Echline Primary school and Queensferry Primary School. Existing school catchment areas are set out in Appendix 1. The proposed catchment areas are set out in Appendix 2. There are no changes proposed to secondary school catchment areas.
- 1.2 This consultation paper sets out the rationale for, and implications of, the proposal which will partly address primary capacity and accommodation issues arising from proposed new housing developments in South Queensferry. The paper also sets out the consultation process and the means and timescales for making representations.
- 1.3 All catchment changes will only apply to new P1 pupils. There will be no mandatory transfer for pupils already attending another school.
- 1.4 A list of affected addresses is provided in Appendix 3. Comments on the proposal should be submitted by no later than close of business on Monday 9 December 2019. A questionnaire has been prepared which respondents are encouraged to use to provide comments, details are included in Appendix 5. The questionnaire can be completed online via the Council website www.edinburgh.gov.uk/queensferryreview. Responses can also be submitted by email or post to the addresses set out in Section 8 of this paper.
- 1.5 A public meeting in relation to these proposals will be held as follows, further details of which are provided in Section 8:

Venue	Date	Time
Queensferry Primary School	[TBC]	6.30pm – 8.30pm
Echline Primary School	[TBC]	6.30pm – 8.30pm

1.6 In the longer term, there is a plan to establish a new non-denominational primary school and nursery in South Queensferry within the 'Builyeon Road' housing development site. This could be delivered by August 2023 at the earliest. In due course a statutory consultation paper will be required to establish the catchment area for this new school. The proposal within this paper does not prejudice the establishment of an appropriate catchment area for the new school.

2 Background and Context

2.1 The Council's Local Development Plan (LDP) proposes significant new housing development in South Queensferry (Table 1).

Table 1: New Housing Development in South Queensferry

LDP Housing Site	Estimated Number of New Homes	Estimated ND Primary School Pupils	
Builyeon Road	840	235	
Springfield	150	93	
South Scotstoun	341*	42	

^{*}as proposed in planning application 16/06280/FUL

- 2.2 A further new housing site known as 'Ferrymuir Gait' is also expected to progress which could produce around 28 additional non-denominational primary school pupils.
- 2.3 It is estimated that this level of new housing development could generate around 400 additional primary school pupils within the area (using the <u>pupil</u> <u>generation ratios</u> approved by Education, Children and Families Committee in May 2019).
- 2.4 Existing primary schools in the area are expected to face increasing accommodation pressures as the proposed housing is built and demand for places rises. School roll projections show that the number of pupils in the area is expected to rise above what can be accommodated within current schools.
- 2.5 The LDP <u>Education Infrastructure Appraisal</u> (August 2018) has determined that additional primary school capacity is required to alleviate accommodation pressures arising from proposed new housing development and that this should be provided by delivering a new primary school in the local area: a 14 class primary school and a 80 place nursery within the 'Builyeon Road' housing development site. This is an action within the Council's LDP <u>Action Programme</u> (January 2019), which sets out how the Council proposes to implement the Local Development Plan.
- 2.6 The new housing site at 'South Scotstoun' has planning permission and work is beginning on site. It is within the catchment area of Queensferry Primary School.
- 2.7 There is uncertainty about when the new housing at 'Builyeon Road' will come forward and therefore when the new primary school could be delivered. The Council is minded to grant planning permission for housing development on the 'Builyeon Road' site, subject to a legal agreement being agreed. The legal agreement attached to the planning permission will make provisions for the Council to take ownership of a 2-hectare site within the development for the delivery of the new primary school. However, a detailed masterplan is still to be agreed. The masterplan will confirm the location and boundary of the school site and access arrangements. It will also set out how the development will be

- linked to the wider community by identifying improvements to pedestrian and cycle routes.
- 2.8 Further information about accommodation pressures at existing schools and school roll projections is provided in Section 3.
 - Outcome of Informal Consultation
- 2.9 On 21 June 2018 the Education, Children and Families Committee agreed that proposals to establish a catchment area for a new primary school within South Queensferry should be progressed to a statutory consultation.
- 2.10 Informal consultation with Head Teachers, school representatives, local elected members and the wider communities was carried out in May and June 2019, and August and September 2019.
- 2.11 A potential catchment area for a new primary school formed part of the consultation. This covered the housing development sites known as 'Builyeon Road', 'South Scotstoun' and 'Springfield' and some existing homes at Ferrymuir and along the northern side of Builyeon Road. The informal consultation also considered moving existing homes from the catchment area of Queensferry Primary School to Echline Primary School to free up space at Queensferry Primary School for pupils generated by the first phases of the 'South Scotstoun' housing development, as well new housing that could be delivered at Ferrymuir Gait.
- 2.12 There was agreement that a new primary school was required to accommodate pupil growth arising from new housing development and some support for the new catchment area as it was shown.
- 2.13 There were some concerns and issues raised:
 - parents/carers who already had a child at one school would be concerned if the catchment changes meant that they would have to place younger siblings at a different school;
 - the proposal to extend the catchment area of Echline Primary School to the north could change the character of the school and could mean that there would not be enough space at the school;
 - the current route to the proposed new primary school from the existing housing at Ferrymuir and the proposed 'South Scotstoun' new housing site was poor;
 - there was uncertainty about whether Builyeon Road was to be realigned as part of the wider development.
- 2.14 There was also some support for a different catchment arrangement which would have parts of the new housing site at 'South Scotstoun' to feed into Queensferry Primary School and Dalmeny Primary School.
- 2.15 As a masterplan for the 'Builyeon Road' housing site has not yet been agreed (see 2.6) many of the concerns raised cannot be clearly addressed at this time. Therefore, until there is further clarity about the 'Builyeon Road' development

- and potential improvements to access routes it would not be appropriate to proceed with a statutory consultation to establish the catchment area for the new primary school at this time.
- 2.16 However, as work has started on the delivery of new housing at South Scotstoun the proposed realignment of the catchment boundary between Queensferry Primary School and Echline Primary School is being brought forward as a stand-alone consultation in order that there will be spaces available at Queensferry Primary school for pupils from the early phases of the 'South Scotstoun' housing development.

3 Roll Projections, Catchment Data and Capacity Analysis

- 3.1 This section considers the current and projected roll and catchment population data and identifies the accommodation issues that have resulted in this consultation being undertaken.
- 3.2 The proposal within this paper will directly affect Queensferry Primary School and Echline Primary School. The current catchment areas are included within Appendix 1. Table 2 shows the current capacity, roll and occupancy rate of these schools.

Table 2: School Capacity and Estimated Class and Roll Data

School	Capacity (as at Aug 2019)	Roll (as of Sept 2018 census)	Estimated Occupancy Rate
Queensferry Primary School	18 Classes (504 pupils)	453	90%
Echline Primary School	12 Classes (315 pupils)	288	91%

3.3 Queensferry Primary School and Echline Primary School have current occupancy rates of 90% and 91% respectively. There is insufficient capacity within the existing school buildings to accommodate the estimated 400 additional primary school pupils which it is estimated could be generated by new housing development proposed in the local area.

Queensferry Primary School

- 3.4 The school currently has 18 classes, giving it a working capacity of 504 pupils. In 2018/19 the school roll was 453 pupils, with a P1 intake of 68. A school of this size would generally be able to accommodate an ongoing intake of around 72 new P1 pupils each year.
- 3.5 The total primary age population of the Queensferry catchment area (excluding pupils attending independent schools) in August 2018 was 556. 417 of the 556

- pupils attended Queensferry Primary School in August 2018 (75%). 34 pupils attended Echline Primary School and 33 were at Dalmeny Primary School.
- 3.6 Loss to the Roman Catholic (RC) sector accounted for 12% of the pupils in 2018 (67 out of 556 catchment primary school pupils attended a Roman Catholic school). All these pupils attended St Margaret's RC Primary School.
- 3.7 The P1 intake at the start of the 2019/20 school year was 70 pupils. The school roll at the start of 2019/20 school year was 459 pupils.
 - Roll Projections
- 3.8 Projections from December 2018, based on births from five years prior and data for known housing development, indicate that P1 intakes will rise above 72 in 2022.
- 3.9 Longer term projections based on the National Records of Scotland (NRS) population projections for the City of Edinburgh Council area suggest that the P1 intake could increase to 84 in 2028.
- 3.10 The school is expected to face accommodation pressures from 2022. The growth in pupil numbers can largely be attributed to the impact of the 'South Scotstoun' housing development which is currently within its catchment area. Without catchment change the Council may not be able to offer all catchment pupils a place at Queensferry Primary School in the future. Four additional classrooms were provided at the school for September 2019 in order that it could accommodate 18 classes. There is limited scope for further expansion at the school.

Echline Primary School

- 3.11 The school currently has 12 classes, giving it a working capacity of 315 pupils. In 2018/19 the school roll was 288 pupils, with a P1 intake of 36. A school of this size would generally be able to accommodate an ongoing intake of around 45 new P1 pupils each year.
- 3.12 The total primary age population of the Echline catchment area (excluding pupils attending independent schools) in 2018 was 277. 252 of the 277 pupils attended Echline Primary School in August 2018 (91%).
- 3.13 Loss to the Roman Catholic (RC) sector is accounted for 4% of the pupils in 2018 (11 out of 277 catchment primary school pupils attended a Roman Catholic school). All these pupils attended St Margaret's RC Primary School.
- 3.14 The P1 intake at the start of the 2019/20 school year was 49 pupils. The school roll at the start of 2019/20 school year was 302 pupils.
 - Roll Projections
- 3.15 Projections, based on births from five years prior and data for known housing development, indicate that P1 intakes will continually exceed 45 from 2024.

- 3.16 Longer term projections based on the National Records of Scotland (NRS) population projections for the City of Edinburgh Council area suggest that the P1 intake could increase to 66 in 2028.
- 3.17 The school is expected to face accommodation pressures from 2025. The growth in pupil numbers can largely be attributed to the impact of the 'Builyeon Road' housing development which is currently within its catchment area. The impact of the 'Builyeon Road' and 'Springfield' new housing sites could be addressed through the delivery of the proposed new primary school.

4 Details of Proposal

- 4.1 The previous sections of this paper have identified that there is a requirement for additional primary school capacity in South Queensferry to accommodate the growth in pupils arising from new housing development. In the longer term this can be addressed through the delivery of a new primary school within the 'Builyeon Road' housing site and a formal statutory consultation paper to establish its catchment area will be brought forward in due course. However, there is a requirement in the short term to implement catchment change to reduce pressing accommodation pressures at Queensferry Primary School.
- 4.2 To address this requirement, the proposal is as follows:
 - Realign existing catchment boundaries so that the areas around Cluffet, Cluffet Brae, Farquhar Terrace, Forth Place, Inchgarvie Park, Society Road, Walker Drive and Port Edgar become part of the catchment area of Echline Primary School rather than Queensferry Primary School;
 - This change will be implemented in November 2020 in time for the P1 registration process for the start of the August 2021 school year;
 - All children living in the area directly affected by this proposal and with an of older sibling already attending Queensferry Primary School will be guaranteed a place at Queensferry Primary School if they register for a P1 place in November 2020 for the start of the August 2021 school year.
- 4.3 The rationale for realigning the catchment boundary between Queensferry Primary School and Echline Primary School, and the implications for the schools affected, is set out in section 5.
- 4.4 The proposed non-denominational primary catchment areas that will be in place when the new primary is operational are set out in Appendix 2. The residential properties within Queensferry Primary School's existing catchment area that would be realigned to Echline Primary school are set out in Appendix 3. There are 337 existing residential properties that will be directly affected.

- 4.5 All catchment changes will only apply to new P1 pupils. There would be no mandatory transfer for pupils already attending another school; however, pupils in P2-P7 within the catchment of the new primary school will have the opportunity to apply to the new school should they wish to do so.
- 4.6 This paper does not propose any changes to the Roman Catholic Primary or secondary school catchment areas.

5 Rational for Change

- 5.1 Works have started to deliver new homes on the 'South Scotstoun' housing site. The first occupations could happen in the later part of 2020. A small number of pupils could therefore apply for a new P1 catchment place at Queensferry Primary School in November 2020 for the start of the August 2021 school year, however it would be the start of the August 2022 school year when the impact is likely to be significant. This is reflected by the analysis of school roll projections in Section 3 which identifies that Queensferry Primary School could face accommodation pressures from 2022.
- 5.2 Four additional classrooms were provided at the school for September 2019 in order that it could accommodate 18 classes. This took up a large part of the school playground and there is limited scope for further expansion at the school.
- 5.3 As explained in Section 3, the total number of primary school pupils living in the Queensferry Primary school catchment area was 556 but the capacity at the school is only 504. Although many pupils living in the catchment of Queensferry Primary School currently choose to attend St Margaret's RC Primary school, Dalmeny Primary School or Echline Primary School, the ability of the school to accommodate its catchment population is heavily dependent on the number that can get a place at St Margaret's' RC Primary School or are granted a placement request at a different school. In comparison, the total number of primary school pupils living in the Echline Primary school catchment area was 277 (266 non-denominational primary school pupils) but the capacity at the school is 315.
- 5.4 It is therefore proposed to realign the catchment boundary between Queensferry Primary School and Echline Primary School. The proposed catchment areas are in Appendix 2. The catchment area of Queensferry catchment area would be reduced and 337 existing homes that are currently within its catchment area would be incorporated within the catchment area of Echline Primary School.
- 5.5 The area subject to change is geographically closer to Echline Primary School and there are direct safer routes to the school which would encourage active travel options. The comparison in routes to each school from the areas of existing housing affected by the proposal is shown in Appendix 4. The proposed

catchment boundary would follow the line of the A900 (the road to the Forth Road Bridge) which would act as a natural boundary. During the informal consultation, there was general agreement that it was a logical catchment boundary.

5.6 Table 3 sets out the number of non-denominational primary school pupils who live in the area which would be subject to the catchment change.

Table 3: Non-denominational Primary School pupils within the area subject to the proposed catchment change

	2014	2015	2016	2017	2018
Total Pupils	63	58	55	55	50
P1	9	9	7	11	6

- 5.7 The effect of this change is that the P1 intake at Queensferry Primary School is likely to be lower and more spaces will be available for pupils living in the first phases of the 'South Scotstoun' new housing development. Reducing future P1 intakes at Queensferry Primary School by the 6-11 pupils (as shown in Table 2) from August 2021 could delay the point at which the school faces accommodation pressures until at least 2023 but probably 2024.
- 5.8 It is anticipated that the new primary school at Builyeon Road could be operational by August 2023. Catchment changes implemented because of the new school could further alleviate future accommodation pressures on Queensferry Primary School without a need to extend the school any further.
- 5.9 Although the proposed catchment change would reduce the number of catchment pupils within the Queensferry Primary School catchment area, there would be a corresponding increase in the number of pupils within the Echline Primary School catchment area.
- 5.10 Considering information in Table 2, the catchment change could result in an additional 6-11 catchment P1 pupils each year and 50-63 pupils overall at Echline Primary School.
- 5.11 Table 4 sets out the total number of non-denominational primary school catchment pupils within the Echline Primary school catchment area if the proposed catchment changes were in place for the last five years.

Table 4: Total non-denominational catchment population within the proposed Echline Primary School catchment area 2014-2018

	2014	2015	2016	2017	2018
Total ND Primary	297	297	313	313	316
School Pupils	(234 + 63)	(239 + 58)	(258 + 55)	(258 + 55)	(266 + 50)

P1 Pupils	55	38	55	52	42
	(46 + 9)	(29 + 9)	(48 + 7)	(41 + 11)	(36 + 6)

- 5.12 As set out in Section 2, the current school capacity is 315 which would support a regular P1 intake of 45. The above analysis suggests that in some years the existing school could be able to accommodate the catchment population that would arise because of the proposal. However, Echline Primary School attracts a high percentage of its catchment population (98%) and therefore it is likely that if the proposed catchment change was implemented it is possible that in some years the proposal would cause accommodation pressures.
- 5.13 Section 2 identified that the school is already expected to face accommodation pressures because of the 'Builyeon Road' and 'Springfield' housing developments both which are within the school's current catchment area. These issues would be addressed once a new primary school within the Builyeon Road housing site was delivered, however pupils from the very early phases of the new housing developments could require a place at Echline Primary School before the new school is operational.
- 5.14 In order that Echline Primary School can accommodate an increased school roll both because of the proposed catchment change but also the early phases of new housing developments within its catchment area, a feasibility study would be carried out to determine how the school could accommodate 14 classes if this was required.
- 5.15 Echline Primary School used to operate a 14-class organisation. The school roll has fallen from 342 in 2002 to 288 in 2018 and changes to the school layout mean that it currently has 12 teaching classrooms. The capacity at Echline Primary School could increase from 315 to 420 pupils if it returned to a 14-class organisation.
- 5.16 A feasibility study would be carried out in conjunction with the school management team and parents to determine the most appropriate way of providing 14 classes at the school. This should be capable of being in place for August 2021 if required, although the requirement for it will be monitored.
- 5.17 As identified above, the Council intends to bring forward a separate statutory consultation paper to establish a catchment area for the proposed new Builyeon Road at an appropriate time once more information about the school site and potential access routes are known. The proposal within this paper does not prejudice the establishment of an appropriate catchment area for the new school and it is line with the potential catchment arrangements shown during the informal consultation.

Sibling Guarantee

5.18 The proposed catchment arrangements would only apply to new P1 pupils.

There will be no mandatory transfer for pupils already attending another school.

This would mean that if one sibling was already at Queensferry Primary School

- the catchment school for a younger sibling who was due to start P1 in the next August would be Echline Primary School.
- 5.19 The Council's <u>Placing in School Procedures</u> prioritise siblings of older children at a school if an out of catchment place request is made to that school. In many cases younger siblings are therefore granted a place at a school that they do not live in the catchment area of if they have an older sibling already at that school. If a placing request is refused a parent has the right to appeal in the first instance to an independent committee and if that is unsuccessful to the Sheriff Court.
- 5.20 In any case, as Queensferry Primary School is not expected to face accommodation pressures before August 2022, all children living in the area directly affected by this proposal and with an older sibling already attending Queensferry Primary School will be guaranteed a place at Queensferry Primary School if they register for a P1 place in November 2020 for the start of the August 2021 school year.
- 5.21 It is anticipated that during the consultation period there will be requests for a longer 'sibling guarantee' to be in place. At this stage it would not be appropriate for a guarantee to be offered beyond the new P1 intake registering in November 2020 as it Is not known if there is likely to be enough capacity at Queensferry Primary School to be able to support the increased P1 that could come from such a guarantee. This will be considered further in the 'Outcome of Statutory Consultation Report', taking account of any submissions during the consultation period and considering the Council's latest school roll projections which are expected to be available in December 2019.

6 Educational Benefits

- 6.1 The principal educational benefit of the proposal is that it addresses future sufficiency issues at Queensferry Primary School and will assist the Council to continue to provide catchment school places for catchment children.
- 6.2 The revised catchment area of Queensferry Primary School will be more appropriate for the existing school building and the facilities that are currently available. The school will continue to have a roll that allows flexibility to support a variety of learning and teaching approaches aligned to Curriculum for Excellence.
- 6.3 The proposal is expected to increase the school roll at Echline Primary School and makes the potential requirement for two additional classrooms more likely. This would make the school double stream (14 class), which is a common organisation across the Council's estate. A bigger school provides opportunities for more staff to support children across the four contexts for learning.

6.4 An educational disbenefit of the proposal is that there could be some disruption at Echline Primary School if two additional classrooms were required. The school has recently faced disruption as part of Asset Management works however this has been well managed by the school and any extension works would be isolated to a small section of the school site.

Educational Attainment and Monitoring

6.5 Appendix 6 comprises attainment data for Queensferry Primary School and Echline Primary School. It shows similar levels of attainment at both schools who also compare favourably with the citywide average. The Quality Improvement Officer for the schools affected by the statutory consultation will continue to monitor and evaluate attainment and achievement and the overall impact of any catchment changes implemented ensuring any necessary actions are included in school Improvement Plans on an ongoing basis.

7 Financial Considerations

Capital Works Required

- 7.1 The capital works implications of the proposal could be that a two-classroom extension at Echline Primary School may be required.
- 7.2 Although this may have been required once the new housing site at Builyeon Road progressed anyway, the likelihood that new classrooms are required will increase because of the proposal. Furthermore, any new classrooms may have to be delivered earlier than they otherwise would have to be.
- 7.3 Conversely, the proposal makes it less likely that any further extension would be required at Queensferry Primary School.

Capital Costs and Funding

- 7.4 The cost of delivering a stand-alone two classroom building is estimated to be £850,000, excluding inflation (this is based on the cost of delivering two additional classrooms at Trinity Primary School in August 2018).
- 7.5 The Council will secure financial contributions from housing developers in the area to fund additional education infrastructure. It is anticipated that most of this funding will be used for the delivery of the new primary school at Builyeon Road. Therefore, the funding to deliver any required extension at Echline Primary School will have to be secured through the Council's budget setting process.

Revenue Costs

7.6 An extension at Echline Primary School would result in additional building running, maintenance and repair costs for the school estate. The maintenance burden for a new building is likely to be low in the short to medium term but would increase over time. Ultimately the additional classroom space would

- result in an increase to the running cost of the school by an estimated £17,500 per annum.
- 7.7 Any increase in classrooms could also mean a requirement for additional staffing costs. It is estimated that adding two classrooms to Echline Primary School could mean an additional £158,000 in staffing costs each year.
- 7.8 The additional revenue costs associated with any expansion at Echline Primary School would be met through current demography funding. It should be noted that if the proposal did not go ahead and the affected area remained in the catchment of Queensferry Primary School, additional revenue funding may have to be directed there instead in response to an increased roll.

8 Consultation Process

- 8.1 The Schools (Consultation) (Scotland) Act 2010, as amended by the Children and Young People (Scotland) Act 2014, sets out the statutory consultation requirements for:
 - The establishment of a new school;
 - The relocation of a stage of education;
 - Changes to existing admission arrangements (such as catchment change);
 and
 - The closure of a stage of education.
- 8.2 The prescribed consultees vary for each of the above. Although a closure is not proposed, the requirements for a closure encompass all the necessary consultees and it is this process that will be followed to ensure full compliance with all the requirements of the Act. Accordingly, consultees will be as follows (where relevant):
 - the Parent Council of any affected school;
 - the parents of the pupils at any affected school;
 - the parents of any children expected to attend any affected school within two years of the date of publication of the proposal paper;
 - the pupils at any affected school (in so far as the education authority considers them to be of a suitable age and maturity);
 - the staff (teaching and other) at any affected school;
 - any trade union which appears to the education authority to be representative of the staff (teaching and other) at any affected school;
 - the community councils (if any);
 - the Roman Catholic Church;
 - any other education authority that the education authority considers relevant;

- any other users of any affected school that the education authority considers relevant.
- 8.3 The extent of the consultation with pupils at the affected schools and the appropriate means of engaging with those pupils will be discussed in detail with each school's management team.
- 8.4 The consultation period will run for a 6-week period from Monday 28 October 2019 to Monday 9 December 2019 and the paper will be made available electronically and in paper format and copies will be available for inspection at the Council Offices at Waverley Court, at Queensferry Library and at the schools affected by the proposals.
- 8.5 A public meeting will be held in respect of the proposal at Queensferry Primary School and Echline Primary School which will give interested parties a more formal opportunity to express their views. Representatives of the Council will be present at the meeting to outline the proposals, assist discussions and answer questions. A record of each public meeting will be taken by the Council.

Venue	Date	Time
Queensferry Primary School	[TBC]	6.30pm – 8.30pm
Echline Primary School	[TBC]	6.30pm – 8.30pm

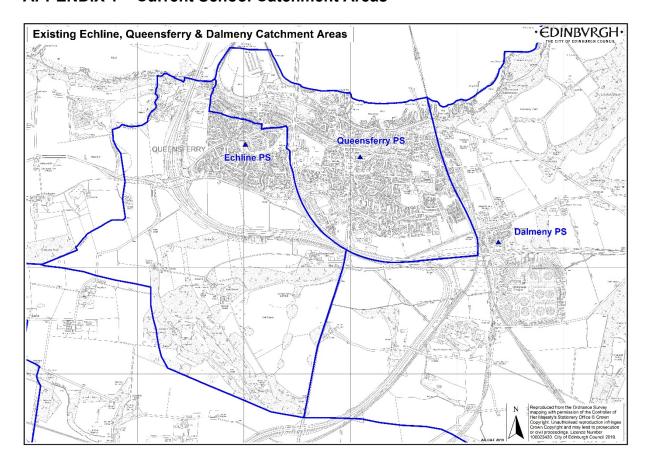
- 8.6 All comments received will be recorded and represented in the final report regarding the outcomes of the consultation, along with the Council's response to those comments. Individual responses will not be provided to submissions made during the consultation.
- 8.7 The Council website will contain information on the consultation and this will be updated as necessary www.edinburgh.gov.uk/queensferryreview.
- 8.8 Respondents are encouraged to use the response questionnaire which has been produced and is provided in Appendix 5. The response questionnaire can be completed online at www.edinburgh.gov.uk/queensferryreview. Responses can also be e-mailed directly to queensferryreview@edinburgh.gov.uk or posted to the following address:

Alistair Gaw
Executive Director of Communities and Families
City of Edinburgh Council
Council Headquarters
Waverley Court
Level 1:2
4 East Market Street
Edinburgh EH8 8BG

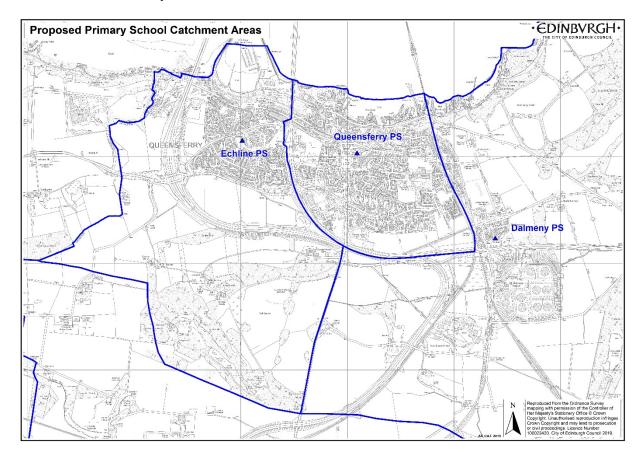
8.9 All responses, whether by letter, e-mail or using the online questionnaire should be received by no later than close of business on Monday 9 December 2019.

- 8.10 Once the public consultation phase finishes, details of the representations received will be issued to Education Scotland for their consideration of the educational effects of the proposals. Education Scotland will issue a report on their findings which will be included in the final Council report on the consultation.
- 8.11 Following the conclusion of the consultation period and after consideration of the representations received and the views of Education Scotland on the educational benefits of the proposal, a report on the Outcomes of the Consultation will be presented to the Council for consideration. The report will be made publicly available and notification will be given to those individuals or groups that have made representations during the consultation period. The report will include a summary of written representations received during the consultation period and representations made at the public meeting along with the Council response to representations made and to any issues raised by Education Scotland.
- 8.12 It is anticipated that the consultation report, setting out recommendations, will be presented to a Meeting of the Council in April 2020. The report will be published three weeks in advance of the Council meeting.

APPENDIX 1 – Current School Catchment Areas



APPENDIX 2 – Proposed School Catchment Areas



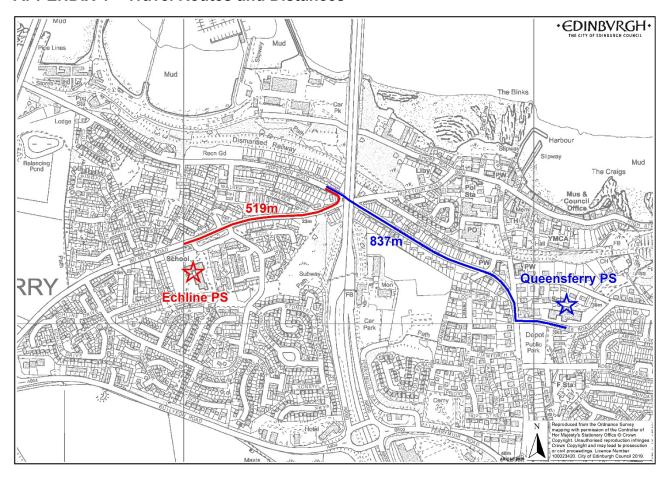
APPENDIX 3 – List of Affected Addresses

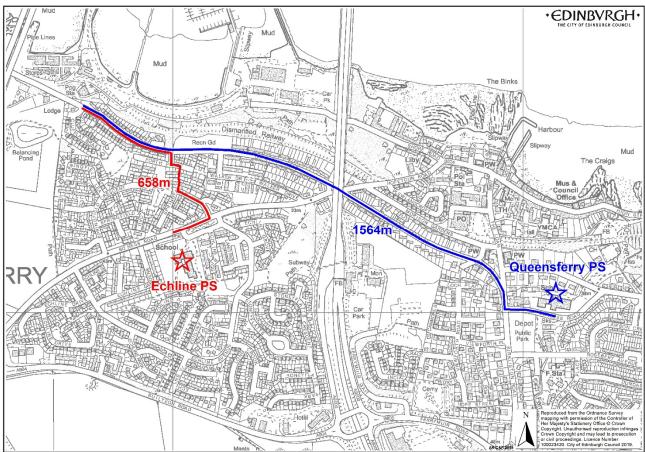
The addresses listed below are properties which were registered with the Council as at November 2018 and will be directly affected by the proposals. For confirmation of which catchment area will apply to properties not listed below please refer to the proposed catchment area maps in Appendix 2 or email queensferryreview@edinburgh.gov.uK.

Properties which will change from being within the catchment area of Queensferry Primary School to Echline Primary School:

Street	Numbers
Clufflat	No.2,4
Clufflat Brae	No.1,2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17,18,19,20,21,22,23, 24,26,28
Farquhar Terrace	No.13,14,15,16,17,18,19,20,21,22,23,24,25,26,27,28,29,30,31, 32,33,34,35,36,37,38,39,40,41,42,43,44,45,46,47,48,49,50,51,52, 53,54,55,56,57,58,59,60,61,62,63,64
Forth Place	No.1,2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17,18,19,20,21,22,23, 25,27,29,31,33,35,37,39
Inchgarvie Park	No.1,2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17,18,19,20,21,22,23, 24,25,26,27,28,29,30,31,32,33,34,35,36,37,38,39,40,41,42,43,44, 45,46,47,48
Society Road	No.2,4,6,8,10,12,14,16,18,20,21,22,23,24,25,26,27,28,29,30,31, 32,33,34,35,36,38,39,40,41,42,43,44,45,46,47,48,49,50,51,52,53, 54,55,56,57,58,59,61,63,65,67,69,71,73,75,77,79,81,83,85,87,89
Walker Drive	No.1,2,3,4,5,6,7,8,9,10,11,12,13,14,15,16,17,18,19,20,21,22,23, 24,25,26,27,28,29,30,31,32,33,34,35,36,37,38,39,40,41,42,43,44, 45,46,47,48,49,50,51,52,53,54,55,56,57,58,59,60,61,62,63,64,65, 66,67,68,69,70,71,72,73,74,75,76,77,78,79,80,81,82,83,84,85,86, 87,88,89,90,91,92,93,94,95,96,97,99,101,103,105,107,109,111, 113,115,117,119,121,123,125,127,129,131,133

APPENDIX 4 - Travel Routes and Distances





Education, Children and Families Committee 08 October 2019

APPENDIX 5 – Response Questionnaire Statutory Consultation on the proposal to realign the catchment areas of Queensferry Primary school and Echline Primary School.

Introduction

Significant new housing development is proposed within South Queensferry. School roll projections show that the additional pupils from the new housing will lead to school accommodation pressures. Prior to the delivery of an additional primary school within South Queensferry it is necessary to progress a statutory consultation to realign the catchment areas of Queensferry Primary School and Echline Primary school to alleviate future accommodation pressures at Queensferry Primary School.

The full details of the proposal are available in the statutory consultation paper which you should read before completing this questionnaire. The statutory consultation paper is available online at www.edinburgh.gov.uk/queensferryreview and copies are available in the affected schools and local libraries.

Why we are consulting?

The Council has a legal obligation to carry out a statutory consultation under the Schools (Consultation) (Scotland) Act 2010 as amended by the Children and Young People (Scotland) Act 2014. The proposal put forward will have implications for families and we want to hear the views of anyone affected. All comments made during the statutory consultation period will be recorded and represented in a final report anticipated to be considered by Council in April 2020.

This questionnaire should be completed and returned by no later than 5pm on Monday 9 December 2019. All personal information in the questionnaire is for internal use only and will not be made public however the responses to questions 6 and 7 may be reflected either in whole, or in part, in the report to Council but on an anonymised basis. The questionnaire can be completed online at the following link www.edinburgh.gov.uk/queensferryreview or can be completed in the following pages and

Alastair Gaw
Executive Director of Communities and Families
City of Edinburgh Council
Council Headquarters
Waverley Court
Level 1:2, 4 East Market Street
Edinburgh EH8 8BG

returned to the following address:

Responses can also be made in writing to the address above or by e-mail to the following address gueensferryreview@edinburgh.gov.uk.

Questi	ion 1
What is	s your name?
Name	
Questi	ion 2
What is	s your email address? (Optional)
Email	
Questi	on 3
What is	s your postcode?
Postco	de
Questi	ion 4
	s your main interest in the consultation? e select (tick) all items that apply:
\bigcirc	Parent/Carer of school child
\bigcirc	Parent/Carer of school child with younger sibling/s
\bigcirc	Parent/Carer of pre-school child
\bigcirc	School Staff
\bigcirc	Pupil
\bigcirc	Local resident
\bigcirc	Local organisation
\bigcirc	Other
If you a	are answering on behalf of an organisation, or for other reasons, please explain below.
- (

Question 5	
Do you have a child or children in a nu Please select (tick) only one item.	ursery or school at the moment?
Yes No	\bigcirc
If yes, please tell us the name(s) of th	eir school or nursery classes.
Queensferry Primary School	Queensferry Early Years Centre
C Echline Primary School	Carry Class Echline Primary School Nursery Class
Other (please specify below)	
Question 6	
Do you support the proposal as detail Please select (tick) only one item.	ed in the statutory consultation paper?
Yes O	No 🔾
If you do not support the proposal, ple	ease give your reasons below:
Question 7	
Do you have any other comments or s	suggestions?

Comments or suggestions can also be emailed to <u>queensferryreview@edinburgh.gov.uk</u>.

APPENDIX 6 - Attainment Information

Primary Schools

Attainment information is gathered from schools each year in relation to achievement of a level at the end of Primary 1,4 and 7. This reflects the number of children who have achieved a Curriculum for Excellence level at each stage. The tables below identify the percentage of children who have achieved early level at the end of P1, first level at the end of P4 and second level at the end of P7. This judgement is made by teachers and is moderated with colleagues within the school and cluster.

P1 Reading

Primary School	2016-17	2017-18	2018-19
Queensferry	89	96	93
Echline	90	96	100

P1 Numeracy

2016-17	2017-18	2018-19
92	96	94
92	94	100

P4 Reading

Primary School	2016-17	2017-18	2018-19
Queensferry	89	81	93
Echline	87	92	92

P4 Mathematics

2016-17	2017-18	2018-19
91	84	93
84	90	86

P7 Reading

Primary School	2016-17	2017-18	2018-19
Queensferry	82	93	87
Echline	89	85	93

P7 Mathematics

2016-17	2017-18	2018-19
71	86	84
89	90	87



আনন্দের সঙ্গে **অনুবাদ করব**

MOŻEMY PRZETŁUMACZYĆ 很樂意翻譯

You can get this document on tape, in Braille, large print and various computer formats if you ask us. We can also give information on community language translations. Please contact queensferryreview@edinburgh.gov.uk.